

# CLAIRE C. McCASKILL Missouri State Auditor

To the County Commission and Officeholders of Dallas County, Missouri

The State Auditor's Office through the State Office of Administration, Division of Purchasing, contracted the audit services of Dallas County, Missouri, for the two years ended December 31, 2002. A copy of this audit which was performed by McBride, Lock & Associates, Certified Public Accountants, is attached.

Claire C. McCaskill State Auditor

Que McCasliell

Report No. 2003-59 July 3, 2003

#### DALLAS COUNTY, MISSOURI

#### AUDIT REPORT

FOR EACH OF THE TWO YEARS ENDED DECEMBER 31, 2002 AND 2001

#### DALLAS COUNTY, MISSOURI

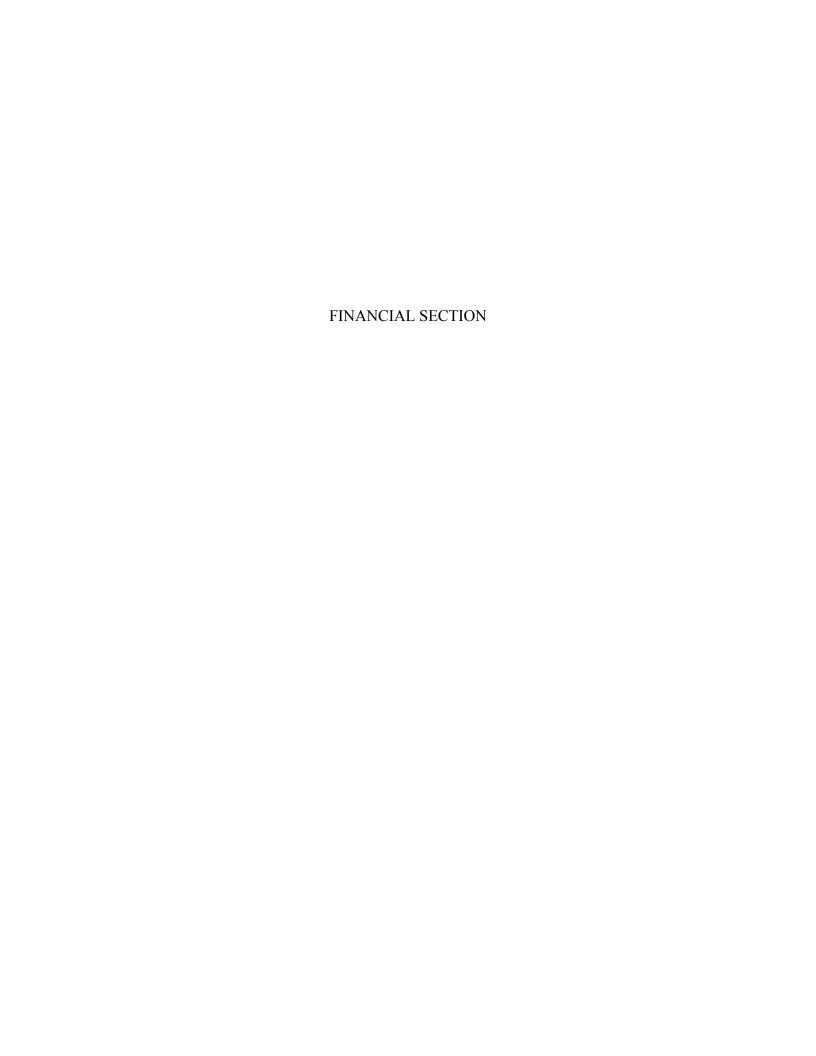
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### INDEPENDENT AUDITOR'S REPORT ON THE FINANCIAL STATEMENTS AND SUPPLEMENTARY SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

To the State Auditor and County Commission of Dallas County, Missouri

We have audited the accompanying special-purpose financial statements of various funds of Dallas County, Missouri, as of and for the years ended December 31, 2002 and 2001, as identified in the table of contents. These special-purpose financial statements are the responsibility of the county's management. Our responsibility is to express an opinion on these special-purpose financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the special-purpose financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the special-purpose financial statements. An audit also includes assessing the accounting principles used and the significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

The accompanying special-purpose financial statements were prepared for the purpose of presenting the receipts, disbursements, and changes in cash of various funds of Dallas County, Missouri, and comparisons of such information with the corresponding budgeted information for various funds of the county and are not intended to be a complete presentation of the financial position and results of operations of those funds or of Dallas County.

In our opinion, the special-purpose financial statements referred to in the first paragraph present fairly, in all material respects, the receipts, disbursements, and changes in cash of various funds of Dallas County, Missouri, and comparisons of such information with the corresponding budgeted information for various funds of the county as of and for the years ended December 31, 2002 and 2001, in conformity with the comprehensive basis of accounting discussed in Note 1, which is a basis of accounting other than accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we also have issued our report dated June 9, 2003, on our consideration of the county's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grants. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

The accompanying Schedule of Expenditures of Federal Awards is presented for purpose of additional analysis as required by U.S. Office of Management and Budget (OMB) Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, and is not a required part of the special-purpose financial statements. Such information has been subjected to the auditing procedures applied in the audit of the special-purpose financial statements and, in our opinion, is fairly stated, in all material respects, in relation to the special-purpose financial statements taken as a whole.

Original Signed by Auditor

McBride, Lock & Associates

June 9, 2003

# INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the State Auditor And County Commission of Dallas County, Missouri

We have audited the special-purpose financial statements of various funds of Dallas County, Missouri, as of and for the years ended December 31, 2002 and 2001, and have issued our report thereon dated June 9, 2003. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### Compliance

As part of obtaining reasonable assurance about whether the special-purpose financial statements of various funds of Dallas County, Missouri, are free of material misstatement, we performed tests of the county's compliance with certain provisions of laws, regulations, contracts, and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance that are required to be reported under *Government Auditing Standards* and which are described in the accompanying Schedule of Findings and Questioned Costs as finding numbers 02-01 through 02-04.

#### Internal Control Over Financial Reporting

In planning and performing our audit of the special-purpose financial statements of various funds of Dallas County, Missouri, we considered the county's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the special-purpose financial statements and not to provide assurance on the internal control over financial reporting. However, we noted a certain matter involving the internal control over financial reporting and its operation that we consider to be a reportable condition. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over financial reporting that, in our judgment, could adversely affect the county's ability to record, process, summarize, and report

financial data consistent with the assertions of management in the special-purpose financial statements. The reportable condition is described in the accompanying Schedule of Findings and Questioned Costs as finding number 02-03.

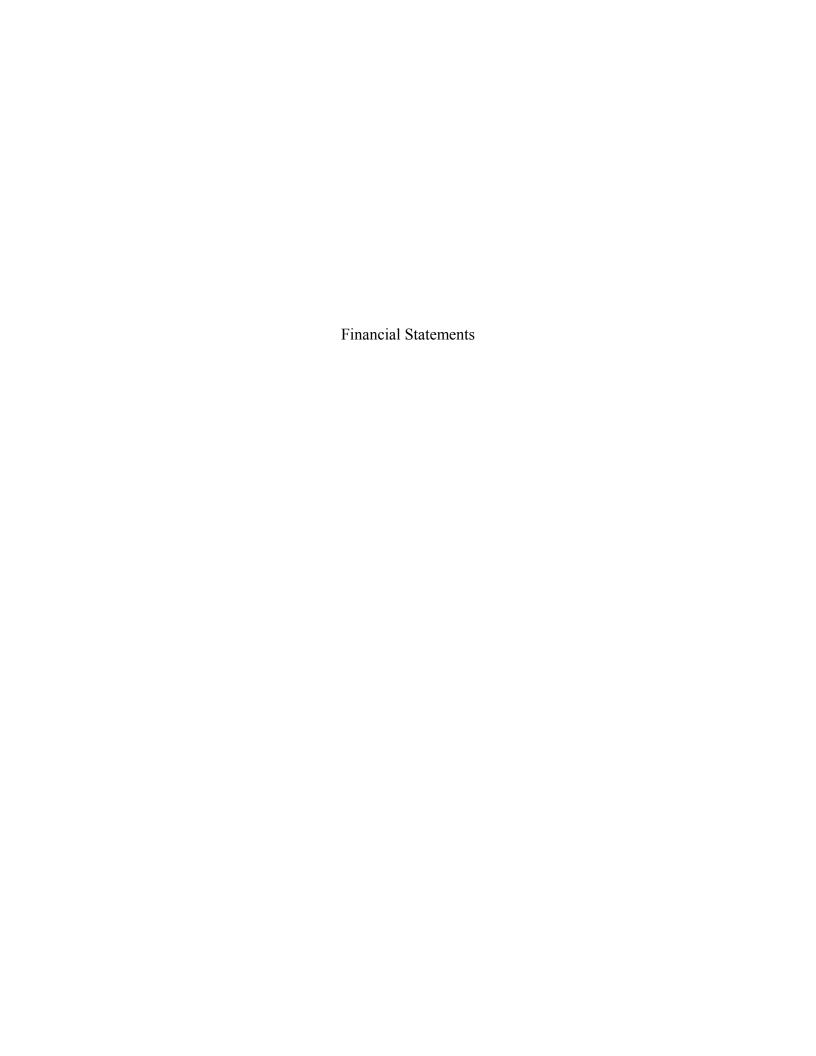
A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the special-purpose financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, the reportable condition described above is not considered to be a material weakness.

This report is intended for the information of the management of Dallas County, Missouri and other applicable government officials. However, this report is a matter of public record and its distribution is not limited.

Original Signed by Auditor

McBride, Lock & Associates

June 9, 2003



#### DALLAS COUNTY, MISSOURI STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN CASH - VARIOUS FUNDS YEAR ENDED DECEMBER 31, 2002

Fund	 Cash, January 1		Receipts	D	isbursements	Cash, December 31		
General Revenue	\$ 226,150	\$	\$ 1,021,896		1,027,990		220,056	
Special Road and Bridge	65,003		1,933,282		1,914,485		83,800	
Assessment	3,542		157,729		160,963		308	
Capital Improvement Sales Tax	35,604		535,340		301,348		269,596	
Law Enforcement Sales Tax	26,471		721,088		723,318		24,241	
Prosecuting Attorney Bad Check	630		7,486		7,226		890	
Law Enforcement Training	10,691		5,935		9,045		7,581	
Prosecuting Attorney Training	1,406		969		408		1,967	
Associate Circuit Division Interest	5,627		3,505		4,263		4,869	
Domestic Violence	35		500		495		40	
Jury	6,747		15,240		16,993		4,994	
Local Emergency Planning Commission	5,457		4,456		4,974		4,939	
Record Storage	45,616		20,997		18,934		47,679	
Election Services	2,250		2,144		0		4,394	
Circuit Clerk Interest	10,849		4,292		141		15,000	
911 Board	419,925		559,690		685,832		293,783	
Health Center	200,674		343,943		343,464		201,153	
Law Enforcement Civil Fees	3,926	22,059			13,185		12,800	
Law Library	4,175		8,014		6,391		5,798	
Tax Maintenance	 0		719		0		719	
	\$ 1,074,778	\$	5,369,284	\$	5,239,455	\$	1,204,607	

The accompanying Notes to the Financial Statements are an integral part of this statement.

# DALLAS COUNTY, MISSOURI STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN CASH - VARIOUS FUNDS YEAR ENDED DECEMBER 31, 2001

Fund	 Cash, January 1	 Receipts	D	isbursements	D	Cash, eccember 31
General Revenue	\$ 251,496	\$ 1,070,397	\$	1,095,743	\$	226,150
Special Road and Bridge	143,667	962,669		1,041,333		65,003
Assessment	10,582	153,334		160,374		3,542
Capital Improvement Sales Tax	56,815	630,399		651,610		35,604
Law Enforcement Sales Tax	37,123	718,641		729,293		26,471
Prosecuting Attorney Bad Check	2,794	9,219		11,383		630
Law Enforcement Training	4,519	7,872		1,700		10,691
Prosecuting Attorney Training	651	1,105		350		1,406
Associate Circuit Division Interest	5,933	1,354		1,660		5,627
Domestic Violence	20	470		455		35
Jury	2,572	23,882		19,707		6,747
Local Emergency Planning Committee	3,772	4,147		2,462		5,457
Record Storage	48,575	14,401		17,360		45,616
Election Services	834	1,591		175		2,250
Circuit Clerk Interest	9,949	2,673		1,773		10,849
911 Board	488,054	484,127		552,256		419,925
Health Center	189,211	349,228		337,765		200,674
Law Enforcement Civil Fees	1,448	17,759		15,281		3,926
Law Library	1,836	 8,567		6,228		4,175
Total	\$ 1,259,851	\$ 4,461,835	\$	4,646,908	\$	1,074,778

The accompanying Notes to the Financial Statements are an integral part of this statement.

Year Ended December 31, 2002 2001 Variance Variance Favorable Favorable Budget Actual (Unfavorable) Budget Actual (Unfavorable) **TOTALS - VARIOUS FUNDS** 5,352,754 \$ \$ 4,338,592 4,450,595 \$ RECEIPTS 4,306,660 \$ 1,046,094 112,003 DISBURSEMENTS 4,638,907 5,706,348 5,228,660 477,688 5,285,968 647,061 RECEIPTS OVER (UNDER) DISBURSEMENTS \$ (1,399,688) \$ 124,094 1,523,782 \$ (947,376) \$ (188,312) \$ 759,064 CASH, JANUARY 1 1,054,127 1,054,127 0 1,248,066 1,248,066 0 CASH, DECEMBER 31 1,178,221 1,523,782 300.690 1.059.754 759.064 (345,561)**GENERAL REVENUE FUND** RECEIPTS \$ \$ Property taxes 21,000 \$ 19,561 \$ (1,439) \$ 19,365 19,360 (5) Sales taxes 500,000 527,935 27,935 500,000 500,744 744 Intergovernmental 142,345 139,395 (2,950)162,500 138,555 (23,945)289,865 294,376 Charges for services 4,511 294,100 305,332 11,232 Interest 16,000 15,112 (888)19,000 16,095 (2.905)Other 35,525 25,517 (10,008)65,000 90,311 25,311 Transfers in 0 30,000 0 0 0 (30,000)Total Receipts 1,004,735 1,021,896 17,161 \$ 1,089,965 1,070,397 \$ (19,568)DISBURSEMENTS \$ 83,140 \$ (1,496) \$ 83,140 \$ 83,070 County Commission 84,636 70 County Clerk 70,600 70,092 508 72,000 72,778 (778)Elections 42,100 34,471 7,629 19,500 8,006 11,494 Buildings and grounds 36,750 40,591 (3,841)31,250 33,480 (2,230)Employee fringe benefits 100,765 99.509 1,256 100,268 92.335 7,933 Treasurer 33,570 34,353 (783)34,870 33,243 1,627 Collector 98,077 96,600 (1,477)87,200 85,224 1,976 Circuit Clerk 33,400 30,871 2,529 38,900 30,922 7,978 Associate Circuit Court 67,687 38,462 29,225 72,400 48,839 23,561 3,827 8,960 21,641 32,618 (10,977)Court Administration 5,133 Public Administrator 29,100 28.051 1,049 29.050 28,053 997 Prosecuting Attorney 112,312 117,068 (4,756)111,624 105,220 6,404 39,209 Juvenile 157,192 105,579 51,613 160,329 121,120 Coroner 19,300 18,276 1,024 18,650 16,196 2,454 Other 178,585 144,336 34,249 213,271 186,639 26,632 Transfers Out 99,100 78,485 87.500 118,000 20 615 (30,500)31,000 31,000 32,000 Emergeny Fund 0 0 32,000 Total Disbursements 1,200,161 1,027,990 172,171 1,213,593 1,095,743 117,850 RECEIPTS OVER (UNDER) DISBURSEMENTS (6,094) \$ 189,332 \$ (25,346) \$ 98,282 (195,426) \$ (123,628) \$ CASH, JANUARY 1 226,150 226,150 0 251,496 251,496 0 CASH, DECEMBER 31 30,724 \$ 220,056 \$ 189,332 127,868 \$ 226,150 \$ 98,282

Year Ended December 31 2002 2001 Variance Variance Favorable Favorable Budget Actual (Unfavorable) Budget Actual (Unfavorable) SPECIAL ROAD AND BRIDGE FUND RECEIPTS Property Tax 283,300 \$ 287,699 \$ 4,399 \$ 266,700 277,091 \$ 10,391 669,500 Intergovernmental 654,690 1,611,437 956,747 640,774 (28,726)Charges for Services 18,500 22,100 3,600 12,000 17,700 5,700 11,000 9,405 (1,595)15,000 12,268 (2,732)Interest Other 0 2,641 2,641 0 14,836 14,836 965,792 963,200 \$ **Total Receipts** 967,490 \$ 1,933,282 962,669 (531) DISBURSEMENTS \$ 478,746 \$ 497,460 \$ (18,714) \$ 430,000 \$ 438,005 \$ (8,005)Salaries Employee fringe benefits 132,985 124,492 108,500 114,841 8,493 (6,341)Supplies 107,000 112,031 (5,031)145,000 122,487 22,513 Insurance 20,200 20,618 (418)18,000 18,367 (367)Road and bridge materials 844,500 770,866 73,634 352,000 183,257 168,743 Equipment repairs 56,000 69,931 (13,931)86,000 76,728 9,272 Equipment purchases 9,067 (9.067)38,000 28,488 9,512 0 309,000 310,020 10,500 Other (1,020)59,160 (48,660)35,640 35,640 Transfers 1,914,485 Total Disbursements 1,948,431 33,946 1,223,640 \$ 1,041,333 182,307 RECEIPTS OVER (UNDER) DISBURSEMENTS \$ (980,941) \$ 18,797 \$ 999,738 \$ (260,440) \$ (78,664) \$ 181,776 CASH, JANUARY 1 65,003 65,003 0 143,667 143,667 0 (915,938) \$ 999,738 CASH, DECEMBER 31 83,800 (116,773) \$ 65,003 181,776 ASSESSMENT FUND RECEIPTS \$ 125,237 \$ 107,377 \$ (17,860) \$ 123,237 \$ 110,387 \$ (12,850)Intergovernmental Interest 750 562 (188)0 836 836 Other 1,200 790 (410)1,600 2,111 511 49,000 Transfers in 44,000 5,000 35,000 40,000 5,000 Total Receipts 171,187 \$ 157,729 \$ (13,458) \$ 159,837 \$ 153,334 \$ (6,503)DISBURSEMENTS Assessor 179,481 \$ 160,963 \$ 18,518 \$ 170,274 \$ 160,374 \$ 9,900 179,481 160,963 18,518 \$ 170,274 \$ 160,374 9,900 Total Disbursements RECEIPTS OVER (UNDER) DISBURSEMENTS \$ \$ (8,294) \$ (3,234) \$ 5,060 (10,437) \$ (7,040) \$ 3,397 CASH, JANUARY 1 10,582 10,582 3,542 3,542 0 0 CASH, DECEMBER 31 (4,752) \$ 308 \$ 5,060 \$ 145 \$ 3,542 \$ 3,397

				2002		Year Ended I	Dece	mber 31,		2001		
				2002		Variance	_			2001		Variance
						Favorable						Favorable
CAPITAL IMPROVEMENTS SALES TAX FUND		Budget		Actual	_	(Unfavorable)		Budget		Actual	<u>J)</u>	Infavorable)
RECEIPTS												
Sales Tax	\$	500,000	\$	527,935	\$	27,935	\$	500,000	\$	501,744	\$	1,744
Interest Other		5,000 0		7,405 0		2,405 0		2,500 0		6,562 122,093		4,062 122,093
Total Receipts	\$	505,000	\$	535,340	\$	30,340	\$	502,500	\$	630,399	\$	127,899
DISBURSEMENTS												
Road and Bridge Materials	\$	415,000	\$	252,957	\$	162,043	\$	471,000	\$		\$	(17,791)
Road Construction Equipment Purchases		0 62,000		0 47,378		0 14,622		0 166,500		2,400 146,892		(2,400) 19,608
Bridge Construction		20,000		1,013		18,987		20,000		7,595		12,405
Other		6,000	_	0		6,000		2,000		5,932		(3,932)
Total Disbursements	\$	503,000	\$	301,348	\$	201,652	\$	659,500	\$	651,610	\$	7,890
RECEIPTS OVER (UNDER) DISBURSEMENTS	\$	2,000	\$	233,992	\$	231,992	\$	(157,000)	\$	(21,211)	\$	135,789
CASH, JANUARY 1		35,604		35,604	_	0		56,815		56,815		0
CASH, DECEMBER 31	\$	37,604	\$	269,596	\$	231,992	\$	(100,185)	\$	35,604	\$	135,789
LAW ENFORCEMENT SALES TAX FUND												
RECEIPTS												
Sales Tax	\$	500,000	\$	527,899	\$	27,899	\$	500,000	\$		\$	1,701
Intergovernmental Charges for Services		75,000 70,000		91,338 52,082		16,338 (17,918)		75,500 18,000		73,760 18,096		(1,740) 96
Interest		2,800		2,267		(533)		3,000		2,729		(271)
Other		30,283		27,502		(2,781)		17,000		39,355		22,355
Transfers In	_	53,100	_	20,000	_	(33,100)	_	49,500	_	83,000	_	33,500
Total Receipts	\$	731,183	\$	721,088	\$	(10,095)	\$	663,000	\$	718,641	\$	55,641
DISBURSEMENTS Salaries	\$	494,434	\$	472,027	\$	22,407	\$	483,322	\$	460,689	\$	22,633
Office Expenditures	Ψ	9,350	Ψ	6,601	Ψ	2,749	Ψ	10,550	Ψ	10,576	Ψ	(26)
Equipment		53,500		40,197		13,303		54,100		71,376		(17,276)
Mileage and Training Officer Expenses		0 4,500		1,954 2,134		(1,954) 2,366		0 4,000		3,308 2,251		(3,308) 1,749
Jail		130,976		121,342		9,634		144,449		136,254		8,195
Prisoner Costs		35,000		52,147		(17,147)		26,700		36,004		(9,304)
Equipment & Repairs Mileage		5,010 5,000		1,980 8,569		3,030 (3,569)		4,950 5,000		3,960 4,362		990 638
Other		19,882	_	16,367		3,515		2,000		513		1,487
Total Disbursements	\$	757,652	\$	723,318	\$	34,334	\$	735,071	\$	729,293	\$	5,778
RECEIPTS OVER (UNDER) DISBURSEMENTS	\$	(26,469)	\$	(2,230)	\$	24,239	\$	(72,071)	\$	(10,652)	\$	61,419
CASH, JANUARY 1	_	26,471		26,471	_	0		37,123		37,123		0
CASH, DECEMBER 31	\$	2	\$	24,241	\$	24,239	\$	(34,948)	\$	26,471	\$	61,419
PROSECUTING ATTORNEY BAD CHECK FUND												
RECEIPTS												
Charges for services Interest	\$	9,500 85	\$	7,452 34	\$	(2,048) (51)	\$	9,000 200	\$	9,135 84	\$	135 (116)
Total Receipts	\$	9,585	\$	7,486	\$	(2,099)	\$	9,200	\$	9,219	\$	19
DISBURSEMENTS												
Salary	\$	9,585	\$	6,552	\$	3,033	\$	12,000	\$	10,435	\$	1,565
Benefits Mileage		0		501 0		(501)		0		827 121		(827) (121)
Miscellaneous		0	_	173	_	(173)	_	0	_	0	_	0
Total Disbursements	\$	9,585	\$	7,226	\$	2,359	\$	12,000	\$	11,383	\$	617
RECEIPTS OVER (UNDER) DISBURSEMENTS	\$	0	\$	260	\$	260	\$	(2,800)	\$	(2,164)	\$	636
CASH, JANUARY 1		630		630		0		2,794		2,794		0
CASH, DECEMBER 31	\$	630	\$	890	\$	260	\$	(6)	\$	630	\$	636
				9	_							

						Year Ended I	Dece	mber 31,				
				2002		Variance				2001		Variance
						Favorable						Favorable
LAW ENFORCEMENT TRAINING FUND		Budget		Actual	(	Unfavorable)		Budget		Actual	J)	Jnfavorable)
RECEIPTS Intergovernmental	\$	3,300	\$	1,904	\$	(1,396)	\$	0	\$	3,283	\$	3,283
Charges for Services	y.	4,400	Ψ	3,897	Ψ	(503)	Ψ	4,500	Ψ	4,419	Ψ	(81)
Other		0		134		134		0		170		170
Total Receipts	\$	7,700	\$	5,935	\$	(1,765)	\$	4,500	\$	7,872	\$	3,372
DISBURSEMENTS												
Training	\$	5,000	\$	4,315	\$	685	\$	4,500	\$	1,212	\$	3,288
Association Dues Ammunition for Training		250 500		250 52		0 448		100 800		235		(135) 800
Miscellaneous		0		0		0		0		253		(253)
Reimbursement to LEST		3,283		3,283		0		0		0		0
Accomodations		0		1,145	-	(1,145)		0		0		0
Total Disbursements	\$	9,033	\$	9,045	\$	(12)	\$	5,400	\$	1,700	\$	3,700
RECEIPTS OVER (UNDER) DISBURSEMENTS	\$	(1,333)	\$	(3,110)	\$	(1,777)	\$	(900)	\$	6,172	\$	7,072
CASH, JANUARY 1		10,691		10,691	_	0		4,519		4,519		0
CASH, DECEMBER 31	\$	9,358	\$	7,581	\$	(1,777)	\$	3,619	\$	10,691	\$	7,072
PROSECUTING ATTORNEY TRAINING FUNI	<u>D</u>											
RECEIPTS												
Charges for services	\$	1,110	\$	969	\$	(141)	\$	1,100	\$	1,105	\$	5
Total Receipts	\$	1,110	\$	969	\$	(141)	\$	1,100	\$	1,105	\$	5
DISBURSEMENTS												
Mileage and Training	\$	1,110	\$	165	\$	945	\$	1,200	\$	347	\$	853
Other		0		243		(243)		0		3		(3)
Total Disbursements	\$	1,110	\$	408	\$	702	\$	1,200	\$	350	\$	850
RECEIPTS OVER (UNDER) DISBURSEMENTS	\$	0	\$	561	\$	561	\$	(100)	\$	755	\$	855
CASH, JANUARY 1		1,406		1,406		0		651		651		0
CASH, DECEMBER 31	\$	1,406	\$	1,967	\$	561	\$	551	\$	1,406	\$	855
ACCOUNTE CINCLUT DIVICION INTERPESTA	TIND.											
ASSOCIATE CIRCUIT DIVISION INTEREST F	UND											
RECEIPTS Interest							\$	0	\$	1,354	\$	1,354
Total Receipts							\$	0	\$	1,354	\$	1,354
DISBURSEMENTS Other							\$	0_	\$	1,660	\$	(1,660)
Total Disbursements							\$	0	\$	1,660	\$	(1,660)
RECEIPTS OVER (UNDER) DISBURSEMENTS							\$	0	\$	(306)	\$	(306)
CASH, JANUARY 1								0		5,933		5,933
CASH, DECEMBER 31							\$	0	\$	5,627	\$	5,627

	 Year Ended December 31,										
			2002		Variance	2001 Variance					Variance
					Favorable					Favorable	
DOMESTIC VIOLENCE FUND	 Budget		Actual		(Unfavorable)		Budget		Actual	_	(Unfavorable)
RECEIPTS											
Intergovernmental	\$ 450	\$	500	\$	50	\$	650	\$	470	\$	(180)
Total Receipts	\$ 450	\$	500	\$	50	\$	650	\$	470	\$	(180)
DISBURSEMENTS Protective Services	\$ 470	\$	495	\$	(25)	\$	670	\$	455	\$	215
Total Disbursements	\$ 470	\$	495	\$	(25)	\$	670	\$	455	\$	215
RECEIPTS OVER (UNDER) DISBURSEMENTS	\$ (20)	\$	5	\$	25	\$	(20)	\$	15	\$	35
CASH, JANUARY 1	 35		35	_	0		20		20	_	0
CASH, DECEMBER 31	\$ 15	\$	40	\$	25	\$	0	\$	35	\$	35
JURY FUND											
RECEIPTS Other Transfers In	\$ 0 15,000	\$	6,430 8,810	\$	6,430 (6,190)	\$	0 15,000	\$	14,382 9,500	\$	14,382 (5,500)
Total Receipts	\$ 15,000	\$	15,240	\$	240	\$	15,000	\$	23,882	\$	8,882
DISBURSEMENTS Jurors and Mileage Postage	\$ 15,000 68	\$	16,993 0	\$	(1,993) 68	\$	15,000 68	\$	19,654 53	\$	(4,654) 15
Total Disbursements	\$ 15,068	\$	16,993	\$	(1,925)	\$	15,068	\$	19,707	\$	(4,639)
RECEIPTS OVER (UNDER) DISBURSEMENTS	\$ (68)	\$	(1,753)	\$	(1,685)	\$	(68)	\$	4,175	\$	4,243
CASH, JANUARY 1	 6,747		6,747	_	0		2,572		2,572	_	0
CASH, DECEMBER 31	\$ 6,679	\$	4,994	\$	(1,685)	\$	2,504	\$	6,747	\$	4,243
LEPC FUND											
RECEIPTS Intergovernmental Other	\$ 3,000	\$	4,310 146	\$	1,310 146	\$	5,000	\$	4,147 0	\$	(853) 0
Total Receipts	\$ 3,000	\$	4,456	\$	1,456	\$	5,000	\$	4,147	\$	(853)
DISBURSEMENTS Office Supplies Telephone Mileage & Training Equipment Miscellaneous	\$ 1,310 0 500 0 2,400	\$	353 407 572 3,642 0	\$	957 (407) (72) (3,642) 2,400	\$	950 2,046 3,550 750 0	\$	718 632 723 339 50	\$	232 1,414 2,827 411 (50)
Total Disbursements	\$ 4,210	\$	4,974	\$	(764)	\$	7,296	\$	2,462	\$	4,834
RECEIPTS OVER (UNDER) DISBURSEMENTS	\$ (1,210)		(518)		692	\$	(2,296)		1,685		3,981
CASH, JANUARY 1	 5,457		5,457		0		3,772		3,772		0
CASH, DECEMBER 31	\$ 4,247	\$	4,939	\$	692	\$	1,476	\$	5,457	\$	3,981

				Year Ended l	Dece	ember 31,					
		2002				,	2001	2001			
	Budget	 Actual	(	Variance Favorable (Unfavorable)		Budget	 Actual	(	Variance Favorable Unfavorable)		
RECORD STORAGE FUND											
RECEIPTS Charges for Services Interest Income Transfer In	\$ 9,000 2,000 0	\$ 17,876 2,446 675	\$	8,876 446 675	\$	0 0 0	\$ 9,351 2,567 2,483	\$	9,351 2,567 2,483		
Total Receipts	\$ 11,000	\$ 20,997	\$	9,997	\$	0	\$ 14,401	\$	14,401		
DISBURSEMENTS Recorder Software Recreating Record Supplies Miscellaneous Equipment Labor	\$ 0 20,000 0 0 10,000	\$ 7,422 6,722 0 10 3,240 1,540	\$	(7,422) 13,278 0 (10) 6,760 (1,540)	\$	0 20,000 0 0 0	\$ 0 13,118 151 0 4,091	\$	0 6,882 (151) 0 (4,091)		
Total Disbursements	\$ 30,000	\$ 18,934	\$	11,066	\$	20,000	\$ 17,360	\$	2,640		
RECEIPTS OVER (UNDER) DISBURSEMENTS	\$ (19,000)	\$ 2,063	\$	21,063	\$	(20,000)	\$ (2,959)	\$	17,041		
CASH, JANUARY 1	 45,616	 45,616		0_		48,575	 48,575		0		
CASH, DECEMBER 31	\$ 26,616	\$ 47,679	\$	21,063	\$	28,575	\$ 45,616	\$	17,041		
ELECTION SERVICES FUND											
RECEIPTS Intergovernmental Charges for Services Interest	\$ 1,200 750 75	\$ 870 1,109 165	\$	(330) 359 90	\$	0 225 15	\$ 1,167 342 82	\$	1,167 117 67		
Total Receipts	\$ 2,025	\$ 2,144	\$	119	\$	240	\$ 1,591	\$	1,351		
DISBURSEMENTS Educational Materials Equipment	\$ 500 1,000	\$ 0	\$	500 1,000	\$	600	\$ 175 0	\$	425 0		
Total Disbursements	\$ 1,500	\$ 0	\$	1,500	\$	600	\$ 175	\$	425		
RECEIPTS OVER (UNDER) DISBURSEMENTS	\$ 525	\$ 2,144	\$	1,619	\$	(360)	\$ 1,416	\$	1,776		
CASH, JANUARY 1	2,250	 2,250	_	0		834	 834		0		
CASH, DECEMBER 31	\$ 2,775	\$ 4,394	\$	1,619	\$	474	\$ 2,250	\$	1,776		

Year Ended December 31, 2002 2001 Variance Variance Favorable Favorable Budget Actual (Unfavorable) Budget Actual (Unfavorable) 911 BOARD FUND RECEIPTS 457,115 483 953 26,838 11,250 500,000 Sales taxes \$ \$ 456,877 \$ (43,123)Charges for services 11,250 0 0 0 0 6,000 20,190 14,190 5,000 26,902 21,902 Interest Other 40,680 44,297 3,617 45,000 348 (44.652)Total Receipts 503,795 559,690 55,895 550,000 484,127 (65,873) DISBURSEMENTS Salaries \$ 206,360 \$ 247,505 \$ (41,145)\$ 103,560 \$ 66,222 \$ 37,338 Insurance 8,000 7,155 845 0 4,698 (4,698)23 844 73,700 61.257 Office Expenses 71.600 47.756 12,443 249 075 69 017 401 276 234,825 166 451 Equipment 318 092 10,600 11,429 (829) 12,000 1,674 10,326 Training Building 14,500 67,220 (52,720) 191,500 188,122 3,378 (15,645) 70,000 38,935 Services 9,115 24,760 31,065 28,285 (12,265) 7,500 (1,276) Miscellaneous 16,020 8,776 Vehicle 1,500 959 541 0 4,431 (4,431) Uniforms 1,000 771 229 0 Security 0 917 (917)0 0 0 656,787 685,832 (29,045) 859,536 552,256 307,280 Total Disbursements RECEIPTS OVER (UNDER) DISBURSEMENTS \$ (152,992) \$ (126,142) \$ 26,850 \$ (309,536) \$ (68,129) \$ 241,407 CASH, JANUARY 1 419,925 419,925 488,054 488,054 0 0 CASH, DECEMBER 31 266,933 293,783 26,850 178,518 419,925 241,407 HEALTH CENTER FUND RECEIPTS Property taxes \$ 105.000 106,774 1.774 \$ 106,000 \$ 106,759 \$ 759 (14,946) 210.400 195.454 Intergovernmental 211.000 202.825 (8,175)32,000 Charges for services 35,400 28 040 (7,360)35 977 3,977 11,000 11,038 Interest 7.000 6,304 (696) 38 343,943 349,228 Total Receipts 358,400 (14,457)\$ 359,400 (10,172)DISBURSEMENTS Salaries \$ 252,600 \$ 248,891 \$ 3,709 \$ 263,350 \$ 238,242 \$ 25,108 Office expenditures 23,210 35,558 (12,348)23,720 23,519 201 Equipment 11.600 4.071 7,529 3.600 1.124 2.476 7,500 76,950 Mileage & Training 4,810 2,690 3,800 8,875 (5,075)50,134 66,005 (3,355) Other 26,816 62,650 Total Disbursements 19,355 371,860 343,464 28,396 357,120 337,765 \$ RECEIPTS OVER (UNDER) DISBURSEMENTS \$ 479 \$ \$ (13,460)\$ \$ 13,939 2,280 \$ 11,463 9,183 CASH, JANUARY 1 200,674 200,674 189,211 189,211 0 0 CASH, DECEMBER 31 187,214 13.939 191,491 200,674 9,183 201,153 \$ \$

Vane	Endad	December 31	

		2002				2001		
LAW ENFORCEMENT CIVIL FEES FUND	 Budget	 Actual	F	Variance Favorable nfavorable)	 Budget	 Actual	F	Variance Favorable nfavorable)
RECEIPTS								
Charges for services Other	\$ 15,000 0	\$ 21,785 274	\$	6,785 274	\$ 15,000 0	\$ 17,759 0	\$	2,759 0
Total Receipts	\$ 15,000	\$ 22,059	\$	7,059	\$ 15,000	\$ 17,759	\$	2,759
DISBURSEMENTS								
Computer	\$ 5,000	\$ 0	\$	5,000	\$ 5,000	\$ 0	\$	5,000
Equipment	0	2,593		(2,593)	0	0		0
Contract Labor	0	535		(535)	0	0		0
Office Supplies	0	2,740		(2,740)	0	781		(781)
Radios	0	715		(715)	0	0		0
Jail Supplies	0	4,435		(4,435)	0	0		0
Transfer to LEST Fund	13,000	0		13,000	0	14,500		(14,500)
Lab Fees	0	1,000		(1,000)	0	0		0
Miscellaneous	 0	 1,167		(1,167)	 0	 0		0
Total Disbursements	\$ 18,000	\$ 13,185	\$	4,815	\$ 5,000	\$ 15,281	\$	(10,281)
RECEIPTS OVER (UNDER) DISBURSEMENTS	\$ (3,000)	\$ 8,874	\$	11,874	\$ 10,000	\$ 2,478	\$	(7,522)
CASH, JANUARY 1	 3,926	 3,926		0	 1,448	 1,448		0
CASH, DECEMBER 31	\$ 926	\$ 12,800	\$	11,874	\$ 11,448	\$ 3,926	\$	(7,522)



#### DALLAS COUNTY, MISSOURI NOTES TO THE FINANCIAL STATEMENTS

#### 1. Summary of Significant Accounting Policies

#### A. Reporting Entity and Basis of Presentation

The accompanying special-purpose financial statements present the receipts, disbursements, and changes in cash of various funds of Dallas County, Missouri, and comparisons of such information with the corresponding budgeted information for various funds of the county. The funds presented are established under statutory or administrative authority, and their operations are under the control of the County Commission, an elected county official, the Health Center Board of Trustees or the 911 Board of Directors. The General Revenue Fund is the county's general operating fund, accounting for all financial resources except those required to be accounted for in another fund. The other funds presented account for financial resources whose use is restricted for specified purposes.

#### B. Basis of Accounting

The financial statements are prepared on the cash basis of accounting; accordingly, amounts are recognized when received or disbursed in cash. This basis of accounting differs from accounting principles generally accepted in the United States of America, which require revenues to be recognized when they become available and measurable or when they are earned and expenditures or expenses to be recognized when the related liabilities are incurred.

#### C. Budgets and Budgetary Practices

The County Commission and other applicable boards are responsible for the preparation and approval of budgets for various county funds in accordance with Sections 50.525 through 50.745, RSMo 2001, the county budget law. These budgets are adopted on the cash basis of accounting.

Although adoption of a formal budget is required by law, the county did not adopt formal budgets for the following funds:

<u>Fund</u>	Years Ended December 31,
Circuit Clerk Interest Fund	2002, 2001
Law Library Fund	2002, 2001
Associate Circuit Division Interest Fund	2002
Tax Maintenance Fund	2002

Warrants issued were in excess of budgeted amounts for the following funds:

<u>Fund</u>	Years Ended December 31,
Law Enforcement Training Fund	2002
Domestic Violence Fund	2002
Jury Fund	2002, 2001
Local Emergency Planning Committee Fund	1 2002
Law Enforcement Civil Fees Fund	2001
911 Board Fund	2002
Associate Circuit Division Interest Fund	2001

Section 50.740, RSMo 2001, prohibits expenditures in excess of the approved budgets.

Deficit budget balances are presented for the following funds:

<u>Fund</u>	Years Ended December 31,
Special Road and Bridge Fund	2002, 2001
Assessment Fund	2002
Capital Improvement Sales Tax Fund	2001
Law Enforcement Sales Tax Fund	2001
Prosecuting Attorney Bad Check Fund	2001

However, the budgets of those funds also included other resources available to finance current or future year disbursements. Generally, other available net resources represented current year property taxes not received before December 31, intergovernmental revenue, or sales tax. Such resources were sufficient to offset the deficit budget balances presented.

#### D. Published Financial Statements

Under Sections 50.800 and 50.810, RSMo 2001, the County Commission is responsible for preparing and publishing in a local newspaper a detailed annual financial statement for the county. The financial statement is required to show receipts or revenues, disbursements or expenditures, and beginning and ending balances for each fund.

However, the County's published financial statements did not include the following funds:

<u>Fund</u>	Years Ended December 31,
Circuit Clerk Interest Fund	2002, 2001
Associate Circuit Division Interest Fund	2002, 2001
Law Library Fund	2002, 2001
Health Center Fund	2001
911 Board Fund	2001

#### 2. Cash

Section 110.270, RSMo 2001, based on Article IV, Section 15, Missouri Constitution, authorizes counties to place their funds, either outright or by repurchase agreement, in U.S. Treasury and agency obligations. In addition, Section 30.950, RSMo 2001, requires political subdivisions with authority to invest in instruments other than depositary accounts at financial institutions to adopt a written investment policy. Among other things, the policy is to commit a political subdivision to the principles of safety, liquidity, and yield (in that order) when managing public funds and to prohibit purchase of derivatives (either directly or through repurchase agreements), use of leveraging (through either reverse repurchase agreements or other methods), and use of public funds for speculation. The county has adopted such a policy.

In accordance with Statement No. 3 of the Governmental Accounting Standards Board, Deposits with Financial Institutions, Investments (Including Repurchase Agreements), and Reverse Repurchase Agreements, disclosures are provided below regarding the risk of potential loss of cash deposits. For the purposes of these disclosures, deposits with financial institutions are demand, time, and savings accounts, including certificates of deposit and negotiable order of withdrawal accounts, in banks, savings institutions, and credit unions

#### **Deposits**

The county's deposits at December 31, 2002 and 2001, were entirely covered by federal depository insurance or by collateral securities held by the County's custodial bank in the county treasurer's name.

The Health Center's deposits at December 31, 2002 and 2001, were entirely covered by Federal depository insurance or by collateral securities held by the County's custodial bank in the Health Center's name.

The 911 Board's deposits at December 31, 2002 and 2001, were entirely covered by Federal depository insurance or by collateral securities held by the County's custodial bank in the 911 Board's name.



### DALLAS COUNTY, MISSOURI SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

Federal		Pass-Through Entity		Federal Expenditures			
CFDA		Identifying		Year Ended	Decer	nber 31,	
Number	Federal Grantor/Pass-Through Grantor/Program Title	Number		2002		2001	
10.550	U. S. DEPARTMENT OF AGRICULTURE Passed through state: Department of Social Services -	N/A	\$	69	¢	1215	
10.550	Food Donation Department of Health and Senior Services -	N/A	3	69	\$	1,315	
10.557	Special Supplemental Nutrition Program for Women, Infants, and Children	ERS045-1129W ERS045-2129		40,911		36,324	
16.unknown	U.S. DEPARTMENT OF JUSTICE Passed through state: Missouri Sheriffs' Association - Domestic Cannabis Eradication/Suppression Program	N/A		1,040		1,035	
20.703	U. S. DEPARTMENT OF TRANSPORTATION Passed through state: Missouri Emergency Response Commission - Hazardous Materials Emergency Preparedness	N/A		2,782		828	
83.544	FEDERAL EMERGENCY MANAGEMENT AGENCY Passed through state: Department of Public Safety - Public Assistance Grants	N/A		959,311		0	
	U. S. DEPARTMENT OF HEALTH AND HUMAN SERVICES Direct Program -						
93.268	Immunization Grants Passed through state: Department of Health and Senior Services -	N/A		26,826		21,183	
93.575	Child Care Health Consultation Local Sanitation Inspections for Child Care Facilities	PGA067-2129C PGA067-1129S PGA067-2129S		1,480 1,035		1,785 490	
93.919	Cooperative Agreements for State-Based Comprehensive Breast and Cervical Cancer Early Detection Programs	ERS161-10080 ERS161-20008		13,911		20,770	
93.994	Maternal and Child Health Services Block Grant	ERS146-1129M ERS146-2129M ERS146-3129M		17,579		19,412	
93.994	Comprehensive Family Planning Services	ERS175-1129F ERS175-2021F		10,317		10,938	
93.658	Department of Social Services - Foster Care Title IV-E	N/A		27,148		33,726	
93.563	Child Support Enforcement	ERO103-29059		315		4,910	
	Total Expenditures of Federal Awards		\$	1,102,724	\$	152,716	

N/A - Not applicable

The accompanying Notes to the Supplementary Schedule are an integral part of this schedule.

#### DALLAS COUNTY, MISSOURI NOTES TO THE SUPPLEMENTARY SCHEDULE

#### 1. <u>Summary of Significant Accounting Policies</u>

#### A. Purpose of Schedule and Reporting Entity

The accompanying Schedule of Expenditures of Federal awards has been prepared to comply with the requirements of OMB Circular A-133. This circular requires a schedule that provides total federal awards expended for each federal program and the Catalog of Federal Domestic Assistance (CFDA) number or other identifying number when the CFDA information is not available.

The schedule includes all federal awards administered by Dallas County, Missouri.

#### B. Basis of Presentation

OMB Circular A-133 includes these definitions, which govern the contents of the schedule:

Federal financial assistance means assistance that non-Federal entities receive or administer in the form of grants, loans, loan guarantees, property (including donated surplus property), cooperative agreements, interest subsidies, insurance, food commodities, direct appropriations, and other assistance, but does not include amounts received as reimbursement for services rendered to individuals...

Federal award means Federal financial assistance and Federal costreimbursement contracts that non-Federal entities receive directly from Federal awarding agencies or indirectly from pass-through entities. It does not include procurement contracts, under grants or contracts, used to buy goods or services from vendors.

Accordingly, the schedule includes expenditures of both cash and noncash awards.

#### C. Basis of Accounting

Except as noted below, the schedule is presented on the cash basis of accounting, which recognizes amounts only when disbursed in cash.

Of the amounts for Immunization Grants (CFDA number 93.268), \$26,826 and \$21,183 represent the original acquisition cost of vaccines purchased by the Centers for Disease Control of the U.S. Department of Health and Human Services but distributed to the Health Center through the state Department of Health during the years ended December 31, 2002 and 2001.

#### 2. <u>Subrecipients</u>

The county provided no federal awards to subrecipients during the years ended December 31,2002 and 2001.

## FEDERAL AWARDS – SINGLE AUDIT SECTION



# INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

To the State Auditor and County Commission of Dallas County, Missouri

#### Compliance

We have audited the compliance of Dallas County, Missouri, with the types of compliance requirements described in the *U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement* that are applicable to its major federal program for the years ended December 31, 2002 and 2001. The county's major federal program is identified in the summary of auditor's results section of the accompanying Schedule of Findings and Questioned Costs. Compliance with the requirements of laws, regulations, contracts, and grants applicable to its major federal program is the responsibility of the county's management. Our responsibility is to express an opinion on the county's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the county's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination of the county's compliance with those requirements.

In our opinion, Dallas County, Missouri, complied, in all material respects, with the requirements referred to above that are applicable to its major federal program for the years ended December 31, 2002 and 2001.

#### Internal Control Over Compliance

The management of Dallas County, Missouri, is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the county's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on the internal control over compliance in accordance with OMB Circular A-133.

We noted certain matters involving the internal control over compliance and its operation that we consider to be reportable conditions. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over compliance that, in our judgement, could adversely affect the county's ability to administer a major federal program in accordance with applicable requirements of laws, regulations, contacts, and grants. The reportable conditions are described in the accompanying Schedule of Findings and Questioned Costs as finding numbers 02-05 and 02-06.

A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that noncompliance with the applicable requirements of the laws, regulations, contracts, and grants that would be material in relation to a major federal program being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over compliance would not necessarily disclose all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, we do not believe that the reportable conditions described above are material weaknesses.

This report is intended for the information of the management of Dallas County, Missouri; federal awarding agencies and pass-through entities; and other applicable government officials. However, this report is a matter of public record and its distribution is not limited.

Original Signed by Auditor

McBride, Lock & Associates

June 9, 2003



#### DALLAS COUNTY, MISSOURI SCHEDULE OF FINDINGS AND QUESTIONED COSTS (INCLUDING MANAGEMENT'S PLAN FOR CORRECTIVE ACTION) YEARS ENDED DECEMBER 31, 2002 and 2001

#### **Section I - Summary of Auditor's Results**

Financial Statement	<u>ts</u>		
Type of auditor's re	port issued:		
Internal control ove	er financial reporting:		
Material we	aknesses identified?	yes	X no
	conditions identified that are red to be material weaknesses?	Xyes	none reported
Noncompliance ma noted?	terial to the financial statements	Xyes	no
Federal Awards			
Internal control ove	er major program:		
Material we	aknesses identified?	yes	X_ no
-	conditions identified that are red to be material weaknesses?	X_ yes	none reported
Type of auditor's report issued on compliance for major program:		Unqualified	
_	disclosed that are required to be nee with Section .510(a) of OMB	Xyes	no
Identification of ma	ijor program:		
CFDA or Other Identifying Number	<u>Program Title</u>		
83.544	Public Assistance		
Dollar threshold use and Type B prograr	ed to distinguish between Type A	\$300,000	
Auditee qualified as a low-risk auditee?		ves	X no

#### **Section II - Financial Statement Findings**

This section includes the audit findings that *Government Auditing Standards* require to be reported for an audit of financial statements.

#### 02-01. Health Center Budgets

The 2002 and 2001 budget documents for the Health Center did not include actual revenues or expenditures for either of the previous two years. Section 50.590, RSMo, requires budgets to include revenue and expenditure figures for the last two completed fiscal years to provide a comparison with the estimates for the current fiscal year.

<u>WE RECOMMEND:</u> The Health Center implement procedures to ensure that actual revenues and expenditures for the previous two years are included in the annual budget.

#### **AUDITEE'S RESPONSE**

The auditee acknowledged the finding.

#### 02-02. 911 Sales Tax

As of November 1998 voters of Dallas County passed a one-half cent general sales tax under Section 67.547, RSMo. This general sales tax was earmarked for the purpose of implementing and operating an enhanced 911 emergency response system. A separate Board of Directors was established to monitor and administer the 911 operations and the County Commission relinquished authority over the sales tax funds to the 911 Board. However, the general sales tax was not passed under an alternative statutory authority for emergency services sales tax. This alternative statutory authority is provided in Section 190.335, RSMo, which provides that the County Commission may impose a county sales tax for the provision of central dispatching of emergency services that would place statutory authority over the sales tax revenues with the 911 Board of Directors. As a result, authority over revenues from the 911 general sales tax has not been administered in accordance with statutory requirements. Further, because the county passed the general retail sales tax earmarked for 911, the county may have limited the possibility for future general sales tax revenues.

<u>WE RECOMMEND</u> the 911 Board and the County Commission consider future funding needs of the county and consult legal counsel regarding the appropriate statutory authority to levy a sales tax and administer the funding for the 911 system.

#### **AUDITEE'S RESPONSE**

The auditee acknowledged the finding.

#### 02-03. Fixed Assets Controls

The prior audit recommended that the county establish a written policy related to the handling and accounting for general fixed assets to ensure that all fixed assets were properly recorded due to fixed assets found not listed on the fixed assets listings.

Although no fixed assets were noted that were not recorded on the fixed assets listings, the county has not established a written policy related to the handling and accounting for general fixed assets.

<u>WE RECOMMEND</u> the county establish a written policy describing procedures for the handling and accounting for general fixed assets. In addition to providing guidance on accounting and record keeping, the policy could include necessary definitions, address important dates, discuss procedures for the handling of asset disposition, and any other concerns associated with county property.

#### **AUDITEE'S RESPONSE**

The auditee acknowledged the finding.

#### 02-04. Procurement

The 911 Board and Health Center did not retain documentation in support of bids solicited for all purchases of \$4,500 or more as required by Section 50.660, RSMo 2000. Additionally, the 911 Board's policy does not require solicitation of bids for purchases less than \$5,000.

<u>WE RECOMMEND</u> the 911 Board and Health Center retain documentation in support of solicited bids. We also recommend that the 911 Board solicit bids on all items costing \$4,500 or more.

#### **AUDITEE'S RESPONSE**

The auditee acknowledged the finding and indicated the 911 Board's procurement policy would be changed accordingly.

#### **Section III - Federal Award Findings and Questioned Costs**

This section includes the audit findings that Section .510(a) of OMB Circular A-133 requires to be reported for an audit of federal awards.

#### 02-05. <u>Health Center Contractual Compliance</u>

Federal Grantor: Health and Human Services (HHS)

Pass-through Grantor: Missouri Department of Health & Senior Services

Federal CFDA Number: 93.994

Program Title: Comprehensive Family Planning Services

Pass-through Entity

Identifying Numbers: Not Applicable Award Years: 2002 and 2001 Questioned Costs: Not Applicable

Health center personnel do not monitor amounts expended on Comprehensive Family Planning (CFP) services. Additionally, the average cost per client of providing such services is not periodically calculated and monitored.

As a result of this condition, the Missouri Department of Health and Senior Services is currently requesting that the health center refund overpayments of approximately \$13,000 for clients billed during fiscal years 2000 and 1999, based upon average costs per client reported in a prior audit finding.

During the audit the health center administrator prepared a calculation of average costs per CFP client. Based upon this calculation, the average cost per client for the federal fiscal year ended September 30, 2002 appeared to be approximately \$172. The CFP contract for this year only required costs of \$150 per client. However, the health center does not have procedures established to perform such calculations throughout the year to monitor compliance with the CFP contract.

<u>WE RECOMMEND</u> that the health center establish procedures to monitor compliance with contractual requirements for Comprehensive Family Planning services.

#### **AUDITEE'S RESPONSE**

Because the CFP contract is quite restrictive to types of costs allowed when calculating the average cost per client, the primary costs considered for the health center are allocations of staff wages and salaries. These costs are difficult to change and the staff is effectively administering the program. Additionally, the Department of Health and Senior Services has discontinued the CFP program after the 2002 federal fiscal year due to budgetary constraints.

#### 02-06. Schedule of Expenditures of Federal Awards

Federal Grantor: Federal Emergency Management Agency (FEMA)
Pass-through Grantor: Missouri State Emergency Management Agency

Federal CFDA Number: 83.544

Program Title: Public Assistance

Pass-through Entity

Identifying Numbers: Not Applicable

Award Years: 2002

Questioned Costs: Not Applicable

Section .310(b) of Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, requires the auditee to prepare a schedule of expenditures of Federal awards (SEFA) for the period covered by the auditee's financial statements. The county is required to submit the SEFA to the State Auditor's Office as part of the annual budget.

The county does not have procedures in place to adequately identify Federal assistance for the preparation of the SEFA. The county prepared a SEFA for the years ended December 31, 2002 and 2001; however, the SEFA noted incorrect CFDA numbers and program titles for some of the Federal programs expended. Additionally, the SEFA included programs that were not Federal funds and programs that were partially Federal funds yet noted as 100% Federal. The inclusion of non-Federal expenditures on the SEFA resulted in an overstatement of Federal expenditures by \$85,615, or 56%, in 2001. Although the county has implemented procedures to identify programs that may

include Federal funds, additional controls are needed to properly identify the source and allocation of Federal funds.

<u>WE RECOMMEND</u> the county implement procedures to ensure that the source and allocation of Federal funds are properly identified so that a complete and accurate schedule of expenditures of Federal awards may be submitted to the State Auditor's Office as part of the annual budget.

#### AUDITEE'S RESPONSE

The County Clerk acknowledged the finding.

Follow-Up on Prior Audit Findings for an Audit of Financial Statements Performed in Accordance With Government Auditing Standards

# DALLAS COUNTY, MISSOURI FOLLOW-UP ON PRIOR AUDIT FINDINGS FOR AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

In accordance with *Government Auditing Standards*, this section reports the auditor's follow-up on action taken by Dallas County, Missouri, on the applicable findings in the prior audit report issued for the two years ended December 31, 2000.

- 00-1 Budgets and Schedule of Expenditures of Federal Awards
  - A. Actual expenditures exceeded budgeted amounts in several county funds.

Current Status: See Notes to the Financial Statements, Note C.

B. Budgets were not prepared for several county funds.

Current Status: See Notes to the Financial Statements, Note C.

C. The county and health center do not have adequate procedures in place to track federal awards for the preparation of the schedule of expenditures of federal awards (SEFA). The schedule did not include seven of the twelve programs the county was involved in during 2000 and 1999. Three of the programs omitted were handled by the Dallas County Health Center. In addition, the information presented for several of the programs administered by the Health Center did not agree with expenditure records.

Current Status: The Health Center has resolved this issue. See current Schedule of Findings and Questioned Costs, finding 02-06.

#### 00-3. County Controls and Procedures

A. The county did not enter into a written agreement with the Prosecuting Attorney for the sharing of office expenses of the Prosecuting Attorney's law office. The Prosecuting Attorney operates a private law office from the same location.

Current Status: Resolved.

B. Fixed asset listings are incomplete. Additions to the inventory listings are not reconciled to equipment expenditures to ensure all fixed assets are properly recorded.

Current Status: See current Schedule of Findings and Questioned Costs, finding 02-03.

#### 00-6. Dallas County 911 Board

A. In November 1998 voters of Dallas County passed a one-half cent general sales tax under Section 67.547, RSMo, earmarked for the purpose of implementing and

operating an enhanced 911 system. The alternative statutory authority for emergency services sales tax is under Section 190.335, RSMo, which provides that the County Commission may impose a county sales tax for the provision of central dispatching of emergency services. As a result of the county passing the general retail sales tax earmarked for 911, the county may have limited the possibility for future general sales tax revenues.

Current Status: See current Schedule of Findings and Questioned Costs, finding 02-02.

B. The County Commission purchased a building in May 1999 with sales tax revenues to renovate for 911 operations. Ownership was transferred to the elected 911 Board in August 2000 and in November 2000 the 911 office was moved to rented office space. Costs of required renovations to the purchased building were deemed excessive and in May 2001 the 911 Board purchased a new building for \$168,000. However, the County Assessor appraised the new property at only \$157,100. The original building is currently for sale.

Independent appraisals were not obtained and documentation of the selection process and price negotiations was not available to ensure the purchase price of the property was reasonable. The 911 Board needs to develop a plan regarding the disposition of the original building purchased in 1999.

Current Status: Resolved.

C. 1. The 911 Board did not enter into a written agreement detailing the provisions of office space shared with the Chamber of Commerce. A total of \$800 was paid to the Chamber of Commerce between November 2000 and June 2001. The 911 Director and the 911 secretary were also employees of the Chamber of Commerce and the 911 Board's financial records were maintained on a computer owned by the Chamber of Commerce.

Current Status: Resolved.

2. The 911 Board sold street address signs and collected monies from such sales on behalf of the Dallas County Betterment Association. The 911 Director and one of the 911 board members are also members of the Betterment Association Board. A written agreement was not established outlining the conditions of the relationship.

Current Status: Resolved.

D. The 911 Board discussed matters in closed session meetings that should have been discussed in open session per state law.

Current Status: Resolved

E. The 911 Board's budget for the year ending December 31, 2001 did not include the two previous years' actual revenues and expenditures.

Current Status: Resolved.

F. The 911 Board owns and maintains a vehicle that is driven by the director for business and personal use. A vehicle mileage log is not maintained to monitor the number of personal versus business miles driven to evaluate the usage of vehicles and for the reporting of fringe benefits to the Internal Revenue Service.

Current Status: Resolved.

G. The 911 Board does not document approval of invoices for payment, and invoices are not noted as paid or otherwise cancelled upon payment.

Current Status: Resolved.

H. General fixed asset records are not maintained and property tags are not affixed to all assets.

Current Status: Resolved.

- 00-7. Health Center Records and Procedures
  - A. The Health Center does not maintain its petty cash fund in a secure location and access to the fund is not limited.

Current Status: Resolved.

B. 1. Budgets were incomplete, contained misstatements due to errors in the accounting system, and were not mathematically correct. The budgets also did not report actual revenues or expenditures for the previous two years as required by law.

Current Status: See current Schedule of Findings and Questioned Costs, finding 02-01.

2. Actual expenditures exceeded budgeted amounts for the years ended December 31, 2000 and 1999. No formal amendments were filed and it was not noted in the board minutes why the budgets were exceeded. Additionally, there is no evidence of periodic comparison of budgeted and actual activities.

Current Status: Resolved.

C. The Board of Trustees does not review and approve payments of expenditures prior to disbursement. A listing of all disbursements approved by the board is not prepared to accompany the minutes.

Current Status: Resolved.

D. Property records are not periodically updated and items are not numbered, tagged, or otherwise identified.

Current Status: Resolved.

E. Health Center funds were not adequately covered by collateral securities during the year.

Current Status: Resolved.

F. Health Center personnel do not monitor amounts expended on Comprehensive Family Planning Services. Additionally, the average cost per client of providing such services is not periodically calculated and monitored.

Current Status: See current Schedule of Findings and Questioned Costs, Finding 02-05.

Summary of Schedule of Prior Audit Findings In Accordance With OMB Circular A-133

#### DALLAS COUNTY, MISSOURI SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS IN ACCORDANCE WITH OMB CIRCULAR A-133

Section .315 of OMB Circular A-133 requires the auditee to prepare a Summary Schedule of Prior Audit Findings to report the status of all findings that are relative to federal awards and included in the prior audit report's Schedule of Findings and Questioned Costs. The summary schedule also must include findings reported in the prior audit's Summary Schedule of Prior Audit Findings, except those listed as corrected, no longer valid, or not warranting further action.

Section .500(e) of OMB Circular A-133 requires the auditor to follow up on these prior audit findings; to perform procedures to assess the reasonableness of the Summary Schedule of Prior Audit Findings; and to report, as a current year finding, when the auditor concludes that the schedule materially misrepresents the status of any prior findings.

This section represents the Summary Schedule of Prior Audit Findings, which was prepared by the county's management.

#### 00-1 Schedule of Expenditures of Federal Awards

The county and health center did not have adequate procedures in place to track federal assistance for preparation of the SEFA. The SEFA did not include seven of the twelve programs the county was involved in during 2000 and 1999. Additionally, the information presented for several of the programs administered by the Health Center did not agree with the expenditure records.

Current Status: The Health Center reported federal program assistance per the expenditure records, consider this matter resolved. See current Schedule of Findings and Questioned Costs, finding 02-06, for current status of county procedures.